

**INTRODUCTION TO INTERNATIONAL REFUGEE LAW**

# **HISTORY, ORDERS OF MAGNITUDE**

**Presented by Boldizsár Nagy,  
CEU Legal Department  
2012**

# **THE STRUCTURE OF THE CLASSES ON UNIVERSAL REFUGEE LAW**

- 1. Fundamental concepts - historic development before 1918**
- 2. The formation of the international refugee regime and the foundations of the present system**
- 3. Taking stock of the order of magnitude of forced migration**
- 4. Causes of forced migration and reasons for protecting refugees – ethical inquiries**
- 5. Durable solutions, „alienage”, the refugee experience**
- 6. Definitions in use universally and regionally**
- 7. Fundamental principles, especially non-refoulement**
- 8. Well founded fear**
- 9. Persecution – acts, actors**
- 10. Five grounds of persecution**
- 11. Substantive rights of recognised refugees**
- 12. Termination of refugee status**
- 13. Exclusion from protection**



Rwandese, 1994





Kosovars, 1999

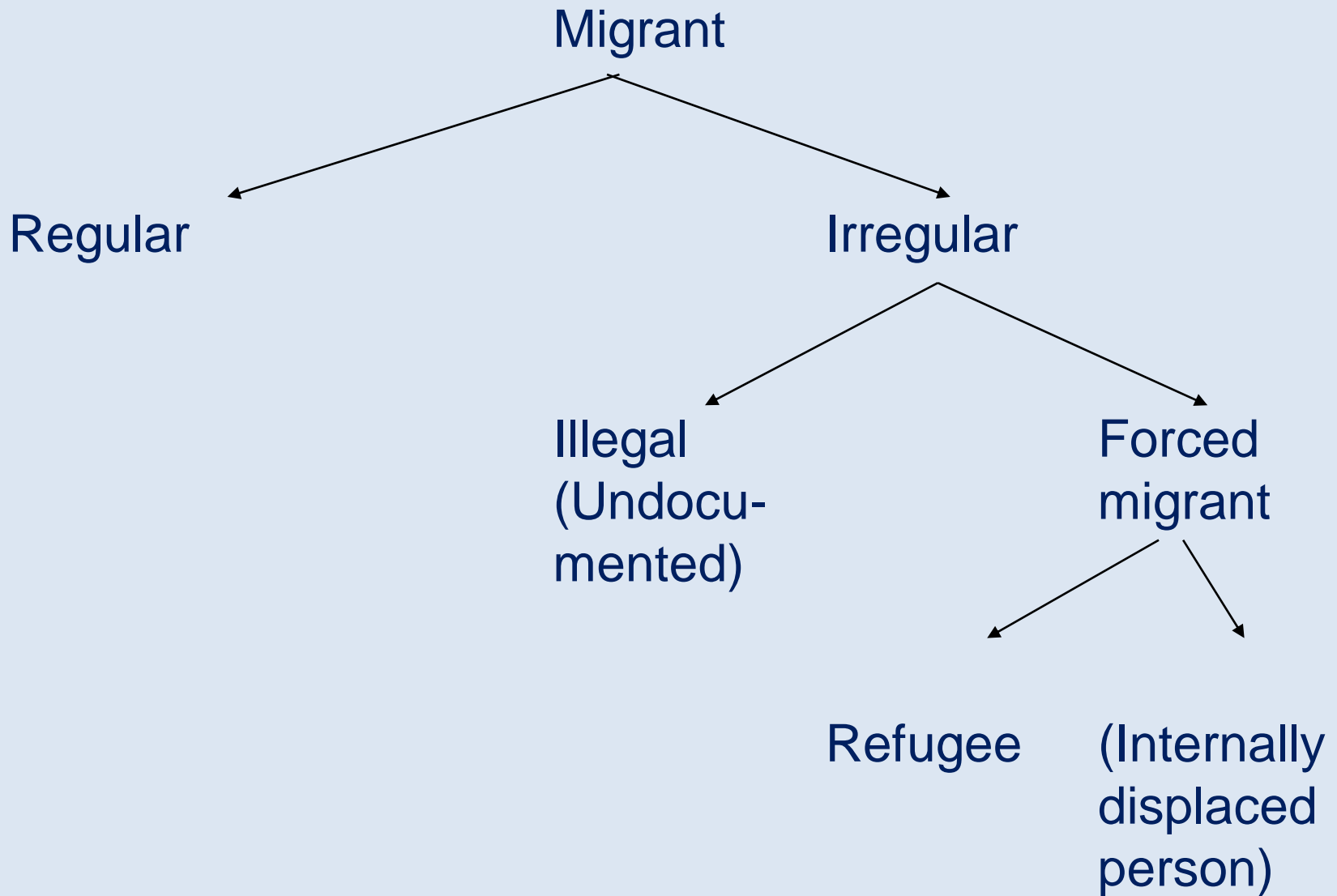


Darfurians, 2004



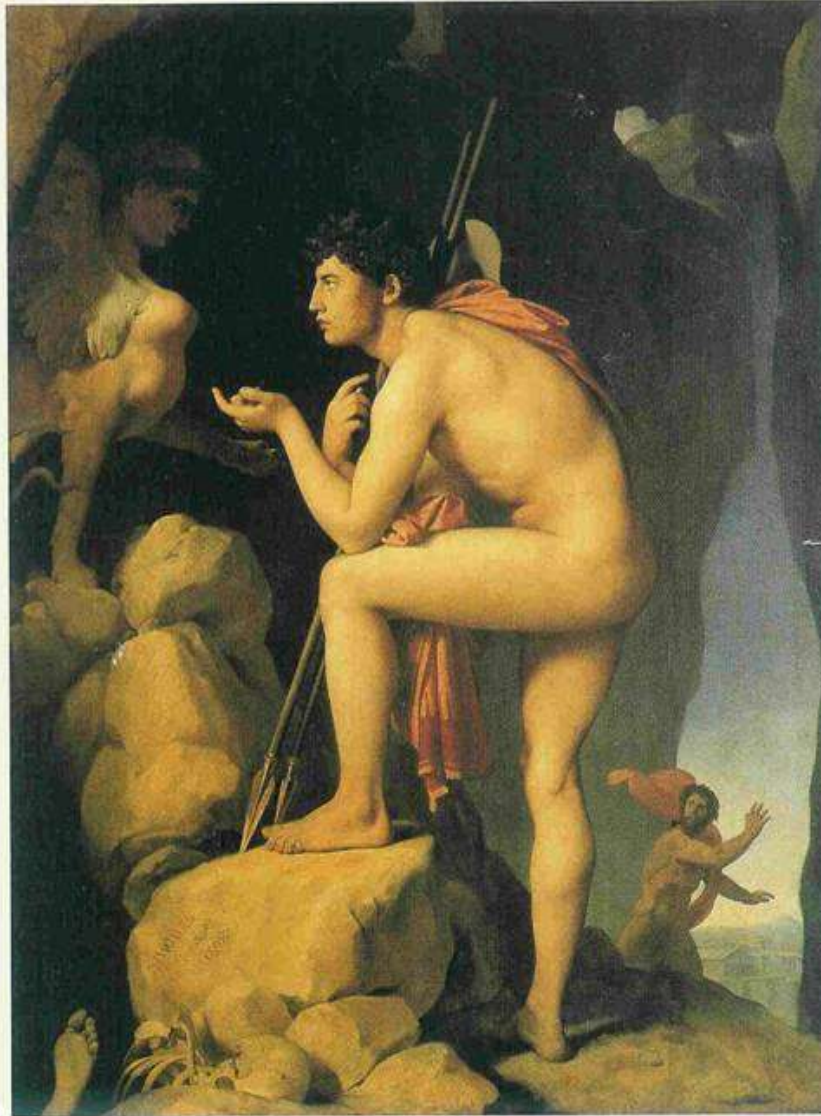
Photo of Sebastiano Salgado:  
Ethiopia, Koremp camp 1984,

# Fundamental Concepts of International Migration





# The history before 1918





# HISTORY BEFORE 1918

- Great (religious) traditions
  - Asylum – *A sylao*
  - Old Testament
    - cities of refuge
    - do not vex or oppress the stranger – remember Egypt
  - The Muslim tradition
  - The New Testament
    - „I was a stranger and you took me into your homes ... In truth I tell you: every time that you did this for the least of my brothers , you did it for me”  
(Matthew 25 vv 35-40)

## HISTORY BEFORE 1918

- 1492 re-conquering of Spain – expulsion of Jews and Moors
- St. Bartholomew's Night, 1572 –massacre of Reformers in France
- Revocation of the Edict of Nantes by Louis XIV in 1685 - further exodus of Huguenots (250 thousand)
- French Revolution - aristocrats
- 1848 revolutions
- German – French conflict 1870-1871
- „Unmixing” of Muslim and Christian populations in the Balkans
- Ottoman Empire contracted (Balkan wars)
- Jews fleeing pogroms in Tsarist Russia
- Armenians fleeing the Ottoman empire

## INTERWAR PERIOD

Period	1920	1925	1930	1935
Cause	Russians, revolution, civil war (1-1.5 million) Armenians (1921) Turkish persecution	Assyrians etc. from Iraq	1933 – Germany	1936 – Spain 1938 – Austria
Document	July 1922 Arrangement - Nansen passport May 1924 – extension of Russian arrangement to Armenians	1926 Arrangement relating to the Issue of Identity Certificates to Russian and Armenian Refugees	1928 Arrangement – Dealing with documentation and certifying personal status by local representatives of the High Commissioner	1933 Convention -Nansen certificate - non-refoulement - status issues - welfare (to be treated as foreigners, „most favoured“)  1938 Convention concerning the Status of Refugees coming from Germany (extended to those from Austria in 1939)
Definition	(Only in the 1926 Arrangement, 1928 takes 1926 granted) "Russian: Any person of Russian origin who does not enjoy or who no longer enjoys the protection of the Government of the Union of Socialist Soviet Republics and who has not acquired another nationality." "Armenian: Any person of Armenian origin formerly a subject of the Ottoman Empire who does not enjoy or who no longer enjoys the protection of the Government of the Turkish Republic and who has not acquired another nationality."		Refers back to 1926,	(a) Persons possessing or having possessed German nationality and not possessing any other nationality who are proved not to enjoy, in law or in fact, the protection of the German Government.
Organisation	High Commissioner for Refugees of the League of Nations from 1921 August -1931	1928- local representatives International Nansen Office for Refugees 1931-38 High Commissioner for refugees 1938 -1946 (London) High Commissioner for Refugees from Germany 1931-38 Intergovernmental Committee (Evian) 1938		
Approach	Group approach			Social / group

# AFTER WW II

Period	1945	1948	1950	1951
Cause	WW II aftermath		Cold War	
Document	IRO Constitution		UNHCR Statute adopted by the General Assembly on 14 December  1950 as Annex to Resolution 428 (V).	Convention relating to the Status of Refugees, 28 July, 1951
Definition	Valid objection - „who expressed valid objection to return to their country of origin” = persecution because of race, religion, nationality, political opinion = political objection against the system, judged as valid by IRO = compelling family reasons arising from former persecution (+ illness as compelling reason)		See later	
Organisation	UNRRA	1943 – 47	IRO 1947 →	end of 1951 UNRWA 1949/50
Approach	Individualised			
	UNHCR			



# A FULLY INDIVIDUAL DEFINITION

„Any person who, as a result of events occurring before 1 January 1951 and owing to well-founded fear of being persecuted for reasons of race, religion, nationality or political opinion, is outside the country of his nationality and is unable or, owing to such fear or for reasons other than personal convenience, is unwilling to avail himself of the protection of that country; or who, not having a nationality and being outside the country of his former habitual residence, is unable or, owing to such fear or for reasons other than personal convenience, is unwilling to return to it.”

*Statute of the UNHCR, paragraph 6*

*(para 6 also extends competence to interwar refugees and IRO refugees)*

# HATHAWAY'S SUMMARY ON THE STATUTE'S AND THE CONVENTION'S DEFINITION

“Four major elements of domestic control over refugee protection may be identified.

- First, the Convention leaves the protection decision to states. ...
- Second, the refugee definition... is sufficiently flexible to allow states to make protection decisions in a way that accords with their own national interest.
- Third, states are explicitly authorized to exclude refugees... if they are adjudged undesirable or unworthy of assistance.
- Finally, the international refugee regime does not require states to afford asylum or durable protection to such refugees as the state chooses to recognize.”

James Hathaway:

A Reconsideration of the Underlying Premise of Refugee Law

*Harvard International Law Journal*, Vol. 31 No. 1 (Winter 1990) p. 166

# A VAGUE CHRONOLOGY OF THE FORCED MIGRATORY FLOWS AFTER WWII

## Population exchanges and resettling after WWII

- 1947 Pakistan – India (15 million!)
- 1947- 48 Palestine (0,6-0,9 million)
- 1946 -49 Greek civil war
- 1950-54 Korea (5 million)
- 1954 -1962 Algerian war
- 1956 Hungary (0,2 million)
- 1960s – decolonisation (and civil wars) in Africa (Rwanda, Burundi, Uganda, Congo – Great lakes region) in 1965 = 0,85 million in total in Africa
- 1960 - Cuba
- 1962 Chinese to Hong Kong
- 1968 Invasion of Czechoslovakia
- 1971 Separation of Bangladesh (10 million)
- 1974 Cyprus: Turkish invasion (0,2 million)

# A VAGUE CHRONOLOGY OF THE FORCED MIGRATORY FLOWS AFTER WWII

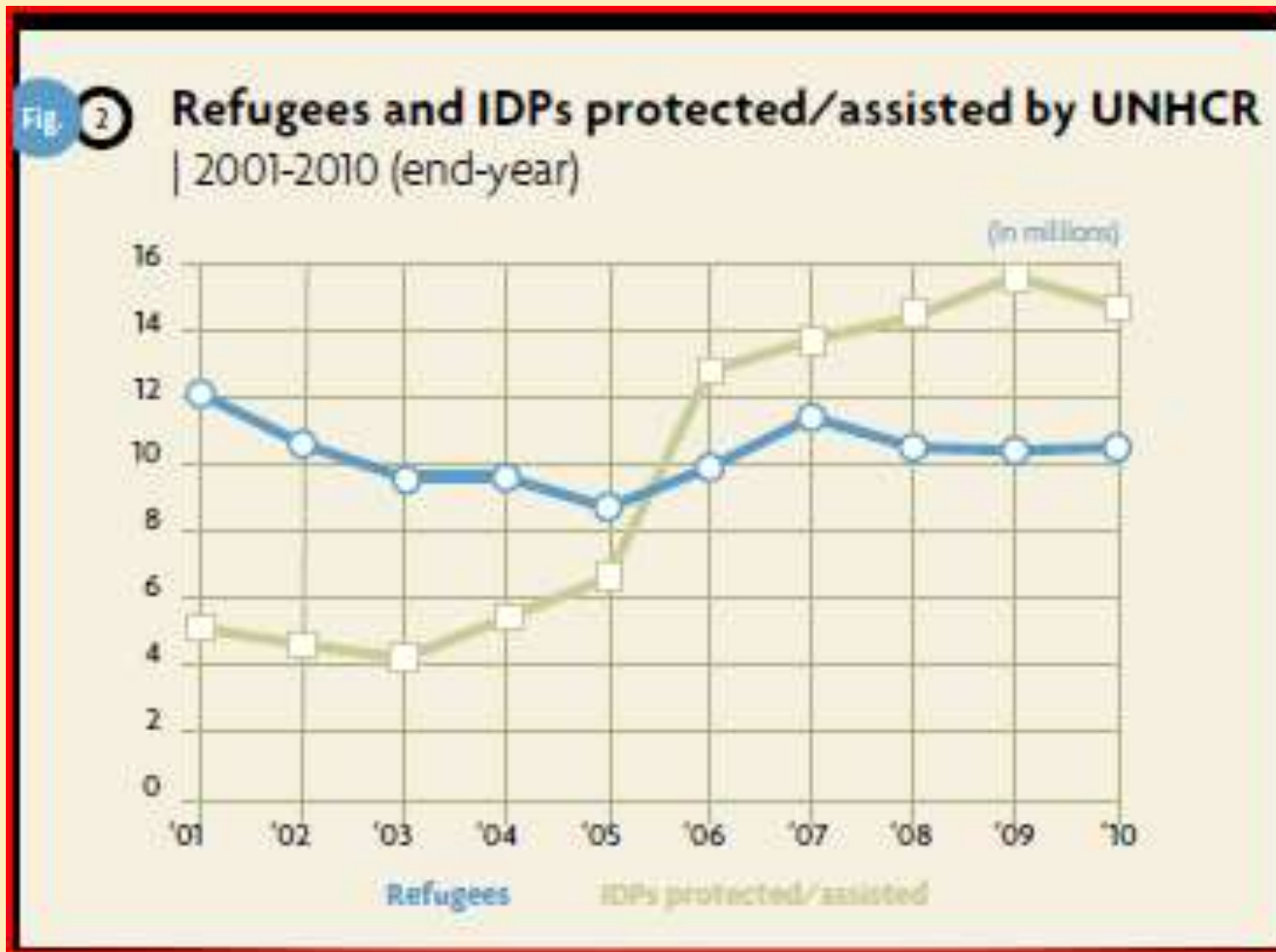
- 1975-1979 Vietnam, Laos, Cambodia (1,5 million)
- Eritrea (0,7 million)
- 1970-1980 El Salvador, Nicaragua, Guatemala (0,5 million)
- 1975 – 1992 Mozambique (1,7 million by 1992)
- 1979 Afghanistan (3,2 million to Iran and Pakistan growing to over 5 million by 1989)
- 1989 Liberia (0,8 million)
- 1989 CIS states (Georgia, Azerbaijan/Armenia)



## A VAGUE CHRONOLOGY OF THE FORCED MIGRATORY FLOWS AFTER WWII

- 1991/1992 Croatia, Bosnia-Herzegovina (0,7 million)
- 1994 Rwanda (2,3 million)
- 1994 Liberia (0,1 million)
- 1995 Croatia (0,15 retaking Knin)
- 1996-97 Burundi (0,3 million)
- 1998-99 Kosovo (FRY) (0,9 million)
- 1999 East Timor (0,3 million)
- 2003 - Sudan (Darfur) (0,2 million in Chad )
- 2006 Iraq (1,2 milion)
- 2008-2010 Zimbabwe (0,45 million)
- 2010 Somalia (0,15 million)

# Global statistics, stock data



Source: [UNHCR Global Trends 2010](http://www.unhcr.org/4dfb66ef9.html) 60 years and still counting, 20 June 2011. <http://www.unhcr.org/4dfb66ef9.html> - visited on 11 September 2011 Fig. 1 at p. 7.

# STOCK OF FORCED MIGRANTS

**TABLE 1** Global forced displacement | 2008-2009 \*

Category of displaced population	2008 (in mln)		2009 (in mln)	
	Total	Protected/ assisted by UNHCR	Total	Protected/ assisted by UNHCR
Refugees under UNHCR mandate	10.5	10.5	10.4	10.4
Refugees under UNRWA mandate	4.7	–	4.8	–
<b>Total number of refugees</b>	<b>15.2</b>	<b>10.5</b>	<b>15.2</b>	<b>10.4</b>
Asylum-seekers (pending cases)	0.8	0.2	1.0	0.2
Conflict-generated IDPs	26.0	14.4	27.1	15.6
<b>Total number of refugees, asylum-seekers and IDPs</b>	<b>42.0</b>	<b>25.1</b>	<b>43.3</b>	<b>26.2</b>

\* Does not include natural disaster-related displacement.

Source: UNHCR: 2009 Global Trends Refugees, Asylum-seekers, Returnees, Internally Displaced and Stateless Persons Division of Programme Support and Management 15 June 2010, p. 2, Table 1.

# The distribution of refugees, asylum seekers and others of concern to UNHCR by region (Stock data)

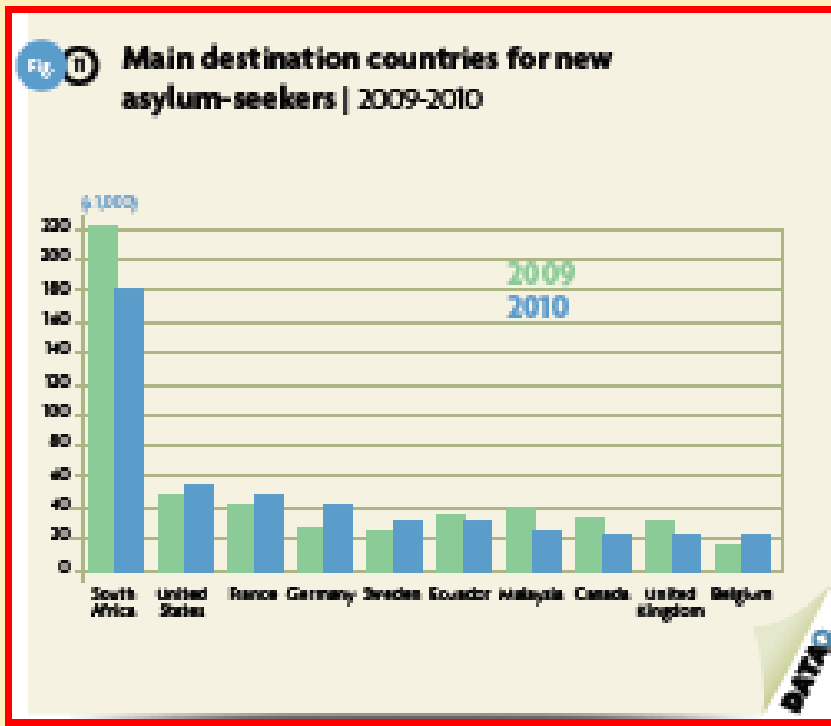
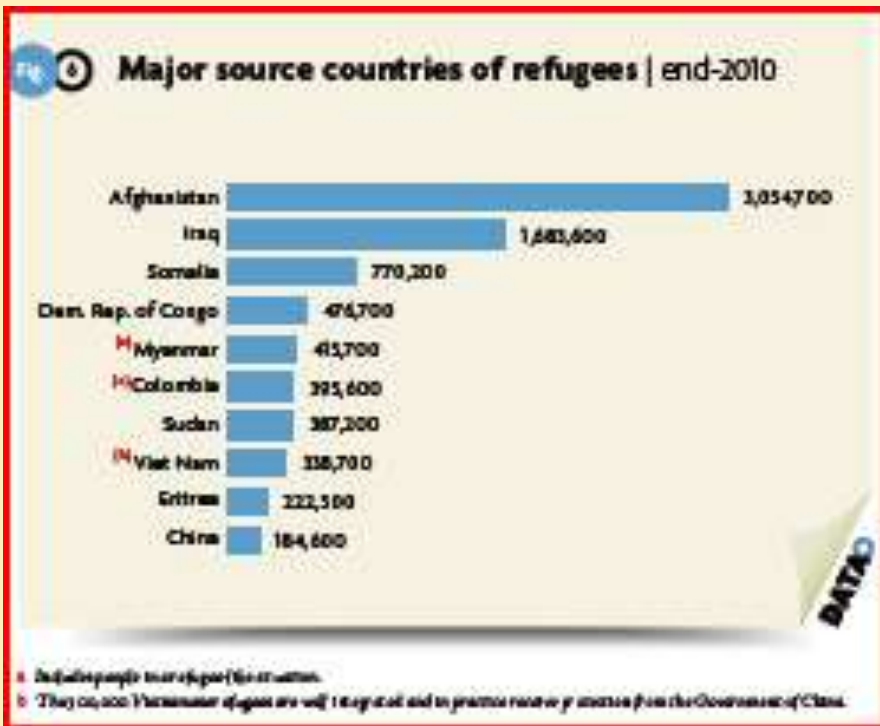
*End-2010*

Region (UN major area)	Refugees, incl. refugee-like situations	Asylum-seekers	Returned refugees	IDPs protected/ assisted, incl. IDP-like situations	Returned IDPs	Stateless persons	Others of concern	Total
Africa	2 408 700	329 600	43 500	6 230 100	979 400	21 100	164 100	10 176 500
Asia	5 715 800	72 400	152 300	4 376 400	1 940 900	2 853 200	1 001 700	16 112 700
Europe	1 587 400	302 800	1 800	419 300	3 000	588 700	89 800	2 992 800
Latin America and the Caribbean	373 900	71 400	100	3 672 100	-	-	-	4 117 500
Northern America	430 100	57 300	-	-	-	-	-	487 400
Oceania	33 800	4 000	-	-	-	-	-	37 800
<b>Grand Total</b>	<b>10 549 700</b>	<b>837 500</b>	<b>197 700</b>	<b>14 697 900</b>	<b>2 923 300</b>	<b>3 463 000</b>	<b>1 255 600</b>	<b>33 924 700</b>

Source: [UNHCR Global Trends 2010](http://www.unhcr.org/4dfb66ef9.html) 60 years and still counting, 20 June 2011. Excel sheets Annexes .  
<http://www.unhcr.org/4dfb66ef9.html> - visited on 11 September 2011



# SOURCE COUNTRIES, HOST COUNTRIES, STOCK and FLOW DATA



Source: [UNHCR Global Trends 2010](http://www.unhcr.org/refugees/2010/06/60-years-and-still-counting.html) 60 years and still counting, 20 June 2011. visited on 26 September 2011

To be printed or enlarged in order to be read!

Country/region of asylum	2006	2007	2008	2009	2010	Total	Annual change '10-'09	Share		Rank		Per 1,000 inhabitants		Per USD <sup>a</sup> /GDP per capita <sup>a*</sup>					
								2010	'06-'10	2010	'06-'10	2010	'06-'10	2010	'06-'10				
								2010	'06-'10	2010	'06-'10	2010	'06-'10	2010	'06-'10				
Albania	20	30	10	-	10	70	-	0%	0%	43	43	0.0	0.0	44	44	0.0	0.0	41	40
Australia	3,320	3,980	4,770	6,210	8,250	26,730	33%	2%	2%	14	16	0.4	1.3	17	22	0.2	0.7	15	19
Austria	13,350	11,920	12,840	15,820	11,020	64,950	-30%	3%	4%	10	11	1.3	7.8	8	7	0.1	1.6	13	12
Belgium	11,590	11,120	12,250	17,190	19,940	72,090	16%	6%	4%	7	9	1.9	6.8	5	9	0.5	2.0	8	11
Bosnia-Herzegovina	70	570	100	50	40	830	-20%	0%	0%	41	36	0.0	0.2	41	33	0.0	0.1	38	30
Bulgaria	440	980	750	850	1,030	4,350	21%	0%	0%	24	27	0.1	0.6	25	29	0.1	0.3	22	24
Canada	22,910	28,340	36,900	33,250	23,160	144,560	-30%	6%	8%	5	3	0.7	4.3	14	11	0.6	3.7	7	5
Croatia	90	200	160	150	290	890	93%	0%	0%	33	35	0.1	0.2	32	34	0.0	0.0	31	35
Cyprus	4,550	6,790	3,920	3,200	2,860	21,320	-11%	1%	1%	19	18	3.3	24.5	2	1	0.3	0.8	20	16
Czech Rep.	3,020	1,880	1,710	1,360	460	8,430	-66%	0%	0%	29	23	0.0	0.8	35	25	0.0	0.3	30	25
Denmark	1,920	1,850	2,360	3,820	4,970	14,920	30%	1%	1%	17	22	0.9	2.7	10	16	0.1	0.4	17	22
Estonia	10	30	10	40	30	100	-25%	0%	0%	42	42	0.0	0.1	38	40	0.0	0.0	40	43
Finland	2,330	1,430	4,020	5,910	4,020	17,710	-32%	1%	1%	18	19	0.8	3.3	13	14	0.1	0.5	19	20
France	30,750	29,390	35,400	42,120	47,790	185,450	13%	13%	11%	2	2	0.8	3.0	12	15	1.4	5.4	1	2
Germany	21,030	19,360	22,090	27,650	41,330	131,260	49%	12%	7%	3	6	0.5	1.6	15	18	1.2	3.7	3	6
Greece	12,270	25,110	19,880	15,930	10,270	83,460	-36%	3%	5%	11	7	0.9	7.5	9	8	0.3	2.7	10	8
Hungary	2,120	3,430	3,120	4,670	2,460	15,800	-47%	1%	1%	21	21	0.2	1.6	20	19	0.1	0.8	18	17
Iceland	40	40	80	40	50	250	25%	0%	0%	40	40	0.2	0.8	23	27	0.0	0.0	42	41
Ireland	4,310	3,990	3,870	2,690	1,940	16,800	-28%	1%	1%	22	20	0.4	3.7	16	13	0.0	0.4	25	21
Italy	10,350	14,050	30,320	17,600	8,190	80,510	-53%	2%	5%	15	8	0.1	1.3	24	21	0.3	2.7	14	9
Japan	950	820	1,600	1,390	1,210	5,970	-13%	0%	0%	23	26	0.0	0.0	42	42	0.0	0.2	26	28
Latvia	10	30	50	50	60	200	20%	0%	0%	39	41	0.0	0.1	37	39	0.0	0.0	39	39
Liechtenstein	50	30	30	290	110	510	-62%	0%	0%	38	38	3.1	14.2	3	4	-	-	-	-
Lithuania	140	130	220	210	370	1,070	76%	0%	0%	31	33	0.1	0.3	27	32	0.0	0.1	28	32
Luxembourg	520	430	460	480	750	2,640	56%	0%	0%	26	29	1.5	5.4	7	10	0.0	0.0	34	35
Malta	1,270	1,380	2,610	2,390	150	7,800	-94%	0%	0%	37	24	0.4	19.1	18	2	0.0	0.3	37	26
Montenegro	20	-	10	20	10	60	-50%	0%	0%	43	44	0.0	0.1	39	38	0.0	0.0	43	42
Netherlands	14,470	7,100	13,400	14,910	13,330	63,210	-11%	4%	4%	9	12	0.8	3.8	11	12	0.3	1.5	11	14
New Zealand	280	250	250	340	330	1,450	-3%	0%	0%	32	32	0.1	0.3	31	31	0.0	0.1	33	34
Norway	5,320	6,530	14,430	17,230	10,060	53,570	-40%	3%	3%	12	13	2.1	11.1	4	5	0.2	1.0	16	15
Poland	4,430	7,210	7,200	10,590	6,340	35,970	-38%	2%	2%	16	15	0.2	0.9	22	23	0.4	2.0	9	10
Portugal	130	220	160	140	160	810	140%	0%	0%	36	37	0.0	0.1	40	40	0.0	0.0	35	37
Rep. of Korea	280	720	360	320	420	2,100	3%	0%	0%	30	30	0.0	0.0	43	43	0.0	0.1	32	31
Romania	460	660	1,170	840	860	3,990	2%	0%	0%	25	28	0.0	0.2	36	36	0.1	0.3	23	27
Serbia	20	40	80	310	520	970	68%	0%	0%	28	34	0.1	0.1	34	37	0.1	0.1	24	29
Slovakia	2,870	2,640	910	820	540	7,780	-34%	0%	0%	27	25	0.1	1.4	29	20	0.0	0.4	27	23
Slovenia	520	430	240	180	210	1,580	17%	0%	0%	34	31	0.1	0.8	28	26	0.0	0.1	36	33
Spain	5,300	7,660	4,520	3,010	2,740	23,230	-9%	1%	1%	20	17	0.1	0.5	33	30	0.1	0.7	21	18
Sweden	24,320	36,370	24,350	24,190	31,820	141,050	32%	9%	8%	4	4	3.4	15.2	1	3	0.9	3.8	4	4
Switzerland	11,170	10,840	16,610	14,490	13,520	66,630	-7%	4%	4%	8	10	1.8	8.8	6	6	0.3	1.6	12	13
TFYR Macedonia**	60	30	50	90	170	400	89%	0%	0%	35	39	0.1	0.2	30	35	0.0	0.0	29	36
Turkey	4,950	7,650	12,980	7,830	9,230	42,240	18%	3%	2%	13	14	0.1	0.6	26	28	0.8	3.5	5	7
United Kingdom	28,320	28,300	31,320	30,670	22,090	140,700	-28%	6%	8%	6	5	0.4	2.3	19	17	0.6	3.9	6	3
United States	51,880	50,720	49,560	49,020	55,530	256,710	13%	15%	15%	1	1	0.2	0.8	21	24	1.2	5.6	2	1
EU-"Old" (15)	180,960	198,100	217,240	222,130	220,360	1,038,790	-1%	61%	59%			0.6	2.6						
EU-"New" (12)	20,040	25,570	21,910	25,200	15,570	108,290	-38%	4%	6%			0.2	1.1						
EU-Total (27)	201,000	223,670	239,150	247,330	235,930	1,147,080	-5%	66%	66%			0.5	2.3						
Nordic countries (5)	33,930	46,220	45,240	53,190	50,920	227,500	-1%	14%	13%			2.0	9.0						
Western Europe (19)	197,540	215,540	248,390	254,180	244,100	1,159,750	-4%	68%	66%			0.6	2.9						
Southern Europe (8)	38,440	62,890	74,400	50,100	33,610	299,440	-33%	9%	15%			0.2	1.3						
Former Yugoslavia (6)	780	1,270	640	800	1,240	4,730	55%	0%	0%			0.1	0.2						
Total Europe (38)	222,440	249,630	283,690	287,830	269,940	1,313,500	-6%	75%	75%			0.4	2.2						
Canada/USA	74,790	79,060	86,460	82,270	78,690	401,270	-4%	22%	23%			0.2	1.2						
Australia/New Zealand	3,800	4,230	5,020	6,550	8,580	28,180	31%	2%	2%			0.3	1.1						
Japan/Rep. of Korea	1,230	1,540	1,960	1,710	1,630	8,070	-5%	0%	0%			0.0	0.0						
Total (44)	302,230	314,460	377,130	378,360	358,840	1,751,020	-5%					0.3	1.5						

notes

Source: Governments, UNHCR, Eurostat. See notes on next page for information on applications registered with UNHCR.  
 This table includes final data for 2006 to 2009 in the following tables, the 2009 figures are based on the monthly database. This results in some discrepancies.  
 All figures in this table have been rounded to the closest ton.  
 \* This refers to Gross Domestic Product (GDP), Purchasing Power Parity (PPP), per capita.  
 \*\* The former Yugoslav Republic of Macedonia.

Source: Asylum levels and trends in industrialized countries, 2010

Statistical Overview of Asylum Applications Lodged in Europe and Selected Non-European Countries

UNHCR, Geneva, 28 March 2011

Table 1 at p. 13.

State	2008	2009	2010
Austria	12750	15815	11060
Belgium	15940	22955	26560
Bulgaria	745	855	1025
Cyprus	3920	3200	2875
Czech Republic	1650	1245	790:
Denmark	2375	3775	5100
Estonia	15	40	35
Finland	3770	5700	3675
France	41845	47625	52725
Germany	26945	33035	48590
Greece	19885	15925	10 275
Hungary	3175	4670	2 105
Ireland	3865	2690	1 940
Italy	30145	17670	10 050
Latvia	55	60	65
Lithuania	520	450	495
Luxembourg	455	485	785
Malta	2605	2385	175
Netherlands	15255	16140	15 100
Poland	8515	10595	6540
Portugal	160	140	160
Romania	1180	965	885
Slovakia	905	820	540
Slovenia	260	200	245
Spain	4515	3005	2 745
Sweden	24875	24260	31 940
United Kingdom	30550	31695	23 745
Iceland	75	35	n.a.:
Liechtenstein	25	285	110
Norway	14430	17225	10065
Switzerland	16605	16005	15565
European Union (27 countries)	:	266395	260 210
Total	:	299945	Approximat. 286000:

**ASYLUM  
APPLICATIONS IN THE  
EU 27 AND IN OTHER  
STATES  
PARTICIPATING IN  
THE DUBLIN SYSTEM**

**SOURCE:**  
EUROSTAT : MIGR\_ASYAPPCTZA-  
ASYLUM AND NEW ASYLUM  
APPLICANTS BY CITIZENSHIP, AGE  
AND SEX ANNUAL AGGREGATED  
DATA (ROUNDED)

**C  
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0  
1  
2**

>15000	14999 - 1500	1499 - 0
Belgium	Austria	Czech R
France	Cyprus	Estonia
Germany	Finland	Latvia
The Netherl.	Greece	Lithuania
Switzerland	Hungary	Luxembourg
Sweden	Ireland	Malta
UK	Poland	Portugal
	Spain	Romania
	Norway	Slovakia
		Slovenia
		Iceland
		Liechtenstein

# ASYLUM APPLICATIONS SUBMITTED IN SELECTED EUROPEAN COUNTRIES, DIFFERENT PERIODS

	1990	1991	1992	1993	1994	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010
Germany	193 063	256 110	438 190	322 600	127 210	78 560	88 290	71 130	50 560	35 610	28 910	21 030	19 160	22 090	27 650	41 330
United Kingdom	38 200	73 400	32 300	28 000	42 200	98 900	91 600	103 080	60 050	40 620	30 840	27 850	28 320	31 320	29 840	22 090
France	54 810	47 380	28 870	27 560	25 960	38 750	54 290	58 970	59 770	58 550	49 730	30 750	29 160	35 400	41 980	47 790
The Netherlands	21 210	21 620	20 350	35 400	52 570	43 900	32 580	18 670	13 400	9 780	12 350	14 470	7 100	13 399	14 910	13 300
Spain	8 650	8 140	11 710	12 620	11 990	7 930	9 490	6 310	5 920	5 540	5 250	5 300	7 460	4 478	3 000	2 745

Source: UNHCR Population Data Unit: Asylum Trends and Levels in Industrialized Countries, 2003

Table 2, p. 9 and Asylum levels and trends in industrialized countries, 2007. Statistical Overview of Asylum Applications Lodged in Europe and Selected Non-European Countries, UNHCR Geneva 18 March 2008, (for the years 2003-2007) and ASYLUM LEVELS AND TRENDS IN INDUSTRIALIZED COUNTRIES 2009 UNHCR, Geneva, 23 March 2010, table 1 at p. 13 (for the years 2008 and 2009) Asylum levels and trends in industrialized countries, 2010, UNHCR, Geneva, 28 March 2011, Table 1 for 2010.

Whereas Eurostat includes repeat applications UNHCR filters them out – this may explain differences in figures for the same country and year



# A CLOSER LOOK AT THE VARIETY OF THE COMPOSITION OF THE ASYLUM SEEKERS ARRIVING IN HUNGARY AND ITS NEIGHBOURS + POLAND AS A COMPARISON

Origin	Austria	Slovakia	Hungary	Romania	Slovenia
Afghanistan	2,237	51	1,194	87	11
Iraq	399	13	57	71	*
Somalia	344	13	75	*	-
Russian Federation	3,559	72	27	7	5
China	398	39	45	61	*
Serbia	2,033	19	2,322	19	39
Nigeria	837	9	66	12	9
Islamic Rep. of Iran	340	10	87	16	9
Pakistan	183	168	41	92	6
Georgia	975	98	116	26	-
Eritrea	18	-	-	-	*
Mexico	-	-	*	-	-
Sri Lanka	24	18	28	6	6
Zimbabwe	12	-	-	*	-
Turkey	554	5	114	82	12
Armenia	440	21	12	-	-
Bangladesh	95	15	26	40	-
Dem. Rep. of the Congo	61	*	7	23	-
Syrian Arab Rep.	279	11	19	13	-
Guinea	56	-	*	6	*

Poland
14
21
*
5,726
16
*
23
5
19
4,182
-
-
11
-
11
147
13
*
7
5

Applicants, total		
	2009	2010
Austria	15 820	11 020
Slovákia	820	540
Hungary	4670	2460
Romania	840	860
Slovenia	180	210
Poland	10590	6540

Origin	Austria	Slovakia	Hungary	Romania	Slovenia
Serbia**	973	10	632	11	28
Afghanistan	1,584	76	798	120	23
China	218	35	9	67	*
Iraq	339	7	54	75	7
Russian Fed.	2,323	65	24	12	8
Somalia	191	23	55	13	8
Islamic Rep. of Iran	387	12	72	35	9
Pakistan	276	34	42	62	-
Nigeria	571	6	40	22	11
Sri Lanka	14	6	6	16	-
Eritrea	12	-	-	*	*
Georgia	370	66	74	9	*
Turkey	369	9	92	68	27
The former Yugoslav Rep. of Macedonia	194	-	8	-	*
Bangladesh	116	7	7	11	-
DR of the Congo	28	*	*	12	*
Mexico	-	-	*	-	-
Guinea	35	*	*	*	-
Syrian Arab Rep.	195	5	26	19	*
Armenia	275	12	13	-	-

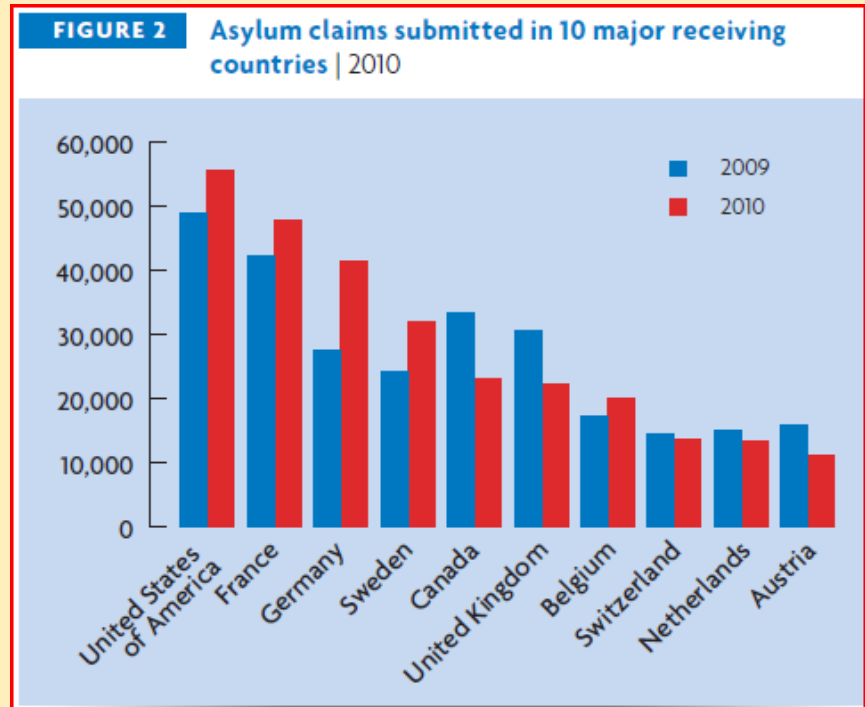
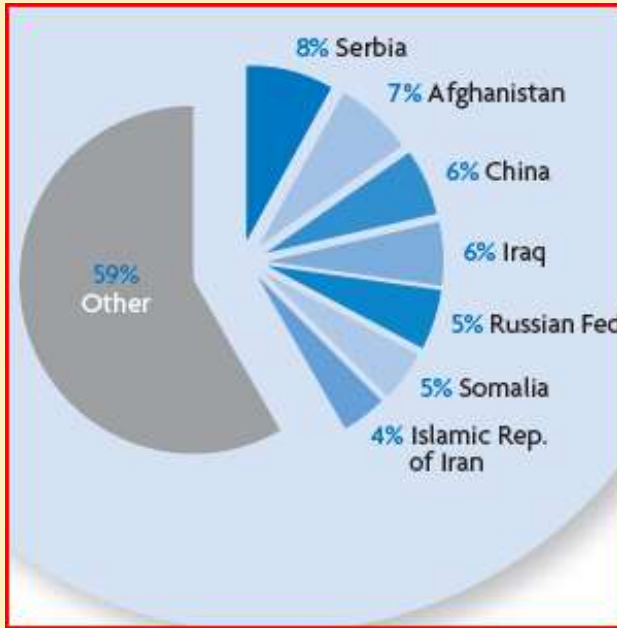
Poland
-
25
9
27
4,796
5
7
27
19
6
*
1,083
19
*
18
*
-
6
8
107

Source: ASYLUM LEVELS AND TRENDS IN INDUSTRIALIZED COUNTRIES 2010

Statistical Overview of Asylum Applications Lodged in Europe and selected Non-European Countries

Geneva, 28 MARCH 2011 Table 1. Table 6 és Table 7-

# WHERE DO ASYLUM SEEKER COME FROM AND WHICH ARE THE DESTINATION COUNTRIES, REGIONS, 2010 AND BEFORE



**TABLE 1** Asylum claims lodged in selected regions  
All data are provisional and subject to change.

	2008	2009	2010	Change '10-'09
Europe	283,690	287,830	269,940	-6%
- EU-total	239,150	247,330	235,930	-5%
- EU-old	217,240	222,130	220,360	-1%
- EU-new	21,910	25,200	15,570	-38%
USA/Canada	86,460	82,270	78,690	-4%
Australia/New Zealand	5,020	6,550	8,580	31%
Japan/Rep. of Korea	1,960	1,710	1,630	-5%
<b>Total</b>	<b>377,130</b>	<b>378,360</b>	<b>358,840</b>	<b>-5%</b>

Forrás: ASYLUM LEVELS AND TRENDS IN INDUSTRIALIZED COUNTRIES 2010  
Statistical Overview of Asylum Applications Lodged in Europe and selected Non-European Countries  
Geneva, 28 MARCH 2011, 11. és 7. old.



## Where do asylum seeker come from and which are the destination, countries, regions, 2011

**Fig. 4** Main countries of origin of asylum-seekers | First half 2011



**TABLE 1** Quarterly asylum applications lodged in 44 industrialized countries | 2009 to second quarter 2011  
See footnotes on next page

Country/region of asylum	2009				2010				2011				Post-summer change		Q2/11/Q2/10
	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	10-10	11-10	%-10	%-11	
Albania	-	1	2	-	3	2	5	3	12	-	400%	140%	100%	71%	
Austria	1,57	1,428	1,059	2,454	2,293	3,742	3,274	3,342	2,423	2,331	100%	-10%	40%	-14%	
Austria	3,349	5,712	4,054	4,264	2,464	2,145	1,939	2,874	2,747	3,024	-1%	14%	-12%	-5%	
Belgium	4,356	4,305	5,305	7,405	5,415	5,807	5,497	6,803	6,240	6,779	1%	2%	30%	-5%	
Bosnia and Herzegovina	27	14	5	3	5	11	10	11	10	7	-6%	4%	-5%	-13%	
Bulgaria	228	381	302	340	281	253	247	247	274	302	2%	-4%	10%	-12%	
Canada	9,756	9,467	7,648	6,895	6,096	5,043	4,059	5,994	5,564	5,564	-4%	3%	-30%	-4%	
Croatia	28	20	15	15	8	41	11	106	117	109	14%	540%	472%	30%	
Cyprus	897	776	690	898	671	622	674	1,052	468	456	-25%	-2%	-4%	-40%	
Czech Rep.	2%	259	205	247	119	108	79	119	119	128	n.a.	-67%	-4%	82%	-48%
Denmark	544	349	350	1,212	1,104	1,058	1,340	1,173	910	804	11%	-21%	2%	-16%	
Estonia	8	2	14	4	4	14	8	5	15	10	100%	70%	340%	142%	
Finland	1,530	1,249	1,407	1,272	1,101	1,047	963	811	713	661	-10%	-30%	-5%	-13%	
France	10,371	9,796	10,784	7,624	11,247	11,349	11,058	11,058	11,356	11,844	18%	11%	50%	8%	
Germany	4,971	5,842	3,836	3,980	3,885	3,749	3,230	3,549	3,145	9,914	24%	30%	62%	12%	
Greece	4,778	3,039	3,566	2,815	2,094	2,127	3,186	2,386	2,139	1,913	-12%	-1%	-54%	-20%	
Hungary	1,242	1,007	1,309	1,076	740	649	704	541	541	430	-18%	-4%	-40%	-27%	
Iceland	4	8	15	8	7	30	10	16	9	21	-42%	80%	147%	-4%	
Ireland	794	714	641	540	532	464	497	421	383	309	-12%	-13%	-10%	-32%	
Italy	4,020	4,645	3,015	3,711	2,728	2,647	2,199	2,546	1,987	4,475	-62%	102%	2%	112%	
Japan	426	328	364	240	232	239	316	384	404	466	-38%	83%	10%	18%	
Latvia	2	3	19	20	8	20	11	14	15	80	442%	275%	2000%	208%	
Lithuania	9	12	15	149	18	17	11	21	2	38	151%	-4%	10%	17%	
Lithuania	40	35	34	40	48	58	81	180	94	47	-45%	7%	-4%	-39%	
Luxembourg	34	108	54	116	118	118	116	100	97	111	210%	150%	81%	11%	
Malta	471	517	500	487	30	19	42	38	45	1,587	-94%	125%	34%	171%	
Netherlands	4	8	1	1	1	1	1	4	23	71	-19%	1000%	540%	1000%	
Netherlands	5,423	5,471	3,321	4,280	3,803	3,988	3,337	3,791	3,842	2,948	-10%	-1%	-20%	-18%	
New Zealand	61	47	71	51	18	24	74	17	15	90	18%	-1%	2%	9%	
Norway	3,838	4,031	3,231	3,024	3,156	3,024	2,800	2,625	2,275	2,415	-44%	-4%	-42%	-30%	
Poland	1,142	2,303	4,425	2,472	1,403	1,127	1,824	1,790	716	1,056	-14%	-20%	-40%	-12%	
Portugal	45	41	34	25	36	41	49	54	45	55	-30%	20%	12%	34%	
Rep. of Korea	11	97	77	79	11	40	146	119	118	219	30%	217%	150%	21%	
Romania	297	208	228	346	230	225	211	399	258	206	1%	12%	34%	13%	
Slovakia	20	80	83	84	88	109	112	127	442	87	11%	614%	740%	312%	
Slovakia	142	119	209	217	123	171	113	90	105	98	-34%	-52%	-4%	-14%	
Slovenia	47	36	49	41	30	55	41	117	82	87	-3%	148%	100%	19%	
Spain	898	736	680	485	422	318	790	738	89	1,080	-14%	6%	30%	23%	
Sweden	3,112	3,025	4,544	3,752	3,717	3,515	3,137	3,212	4,273	4,387	34%	-3%	23%	-20%	
Switzerland	4,544	3,021	3,399	3,447	3,281	3,001	3,589	3,718	3,712	4,751	-10%	13%	19%	19%	
The Swiss Legation Rep. of Macedonia	6	17	11	10	11	16	36	83	147	214	1%	447%	478%	234%	
Turkey	2,443	3,031	1,900	1,648	1,711	1,434	1,285	1,398	1,413	1,132	-12%	13%	2%	-12%	
United Kingdom	10,285	7,180	4,271	3,891	4,405	4,440	3,443	3,715	4,071	6,500	-38%	13%	-1%	1%	
United States	17,321	12,854	10,723	11,646	12,421	14,470	14,516	14,098	7,394	10,366	-10%	14%	10%	20%	
EU old (1)	57,742	54,457	54,239	58,064	54,258	49,009	58,349	61,111	57,008	53,474	-1%	14%	-4%	-4%	
EU new (1)	5,337	5,175	8,377	6,750	3,642	3,699	4,074	4,794	4,207	4,207	-2%	7%	-34%	-18%	
EU total (1)	63,079	59,632	62,616	64,814	57,900	52,708	62,423	65,905	61,215	57,681	-3%	11%	-3%	-5%	
North America (1)	7,408	7,184	5,463	5,888	5,125	4,162	5,740	5,480	4,742	6,304	6%	-1%	-1%	-27%	
Western Europe (1)	46,756	45,872	48,999	46,524	46,073	43,770	44,548	49,876	43,993	45,906	-72%	30%	1%	1%	
Central Europe (1)	1,171	4,307	1,782	4,400	1,519	3,059	1,370	3,221	2,747	2,473	-12%	-34%	-4%	-12%	
Southern Europe (1)	14,994	15,071	10,000	10,727	7,958	8,560	9,588	10,081	10,444	9,444	-40%	0%	-14%	-39%	
Europe (1)	73,812	69,446	71,216	74,459	65,196	58,422	71,100	77,900	68,883	74,159	-1%	14%	1%	-4%	
Non-Europe (1)	22,482	24,076	21,356	22,419	21,213	21,879	24,211	21,975	26,390	23,846	-4%	20%	10%	18%	
China/USA	30,408	23,407	30,710	19,026	18,103	18,718	30,343	30,081	23,130	24,710	-1%	20%	7%	18%	
Australia/New Zealand	1,716	1,489	1,044	2,740	2,412	3,018	3,544	3,519	2,488	2,421	100%	-10%	67%	13%	
Japan/Rep. of Korea	487	426	446	344	287	300	322	541	541	404	-34%	118%	34%	30%	
Total	84,304	83,722	84,472	87,278	79,113	74,587	86,631	87,875	87,615	101,527	-1%	11%	-4%	8%	

Source: [Asylum Levels and Trends in Industrialized Countries, First Half 2011: Statistical Overview of Asylum Applications Lodged in Europe and Selected Non-European Countries](#)

# STOCK OF PROTECTED PERSONS IN THE EU

End of 2007: 1,4 million

= 7,5 % of all (legally resident) **third country**  
nationals

= 0,3 % of the EU population

= 12 % of all the refugees worldwide

Source:  
SEC(2009) 1374 final  
COMMISSION STAFF WORKING DOCUMENT accompanying the Proposal for a  
DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL  
on minimum standards for the qualification and status of third country nationals or  
stateless persons as beneficiaries of international protection and the content of the protection granted  
Summary of the Impact Assessment. Brussels, 21.10.2009, p. 2.

# IN NEED OF INTERNATIONAL PROTECTION? – RECOGNITION RATES – EU 27

Year	Total number of decisions	Convention refugee recognition	Humanitarian	Other positive decision	Rejection	Other, non-status decision	Protection among all substantive dec.
2005	292 295	21 205	23 765	1 475	179 595	65 970	46 375
%	100%	7,3%	8,1%	0,5%	61,4%	22,6%	20,5%
2006	237 380	16 600	36 180	1 955	137 390	45 255	54 735
%	100%	7,0%	15,24%	0,82%	57,9%	19,1%	28,4%
2007	207 965	24 630	23 235	1 400	130 448	28 245	49 265
%	100%	11,8%	11,2%	0,7%	62,7%	13,6%	27,4%

Source:

SEC(2009) 1373 final (II part) ANNEXES Accompanying the Impact Assessment for the Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on minimum standards for the qualification and status of third country nationals or stateless persons as beneficiaries of international protection and the content of the protection granted. Brussels, 21.10.2009, p 37-38 tables 1 and 2 and author's calculation



# Recognition rates, by applicants 2010

Table 6b: First instance decisions by outcome across the 30 main groups of asylum applicants<sup>1)</sup> countries of citizenship in the EU-27, 2010 (rounded figures)

	Total decisions	Total positive decisions	Refugee status	Subsidiary protection	Humanitarian reasons	Rejected
<b>Non-EU</b>	<b>222 105</b>	<b>55 095</b>	<b>27 045</b>	<b>20 400</b>	<b>7 645</b>	<b>167 010</b>
Afghanistan - (AF)	18 290	8 050	2 150	4 040	1 865	10 240
Iraq - (IQ)	15 620	8 165	4 930	2 660	575	7 455
Somalia - (SO)	15 570	10 390	1 785	6 965	1 640	5 180
Russia - (RU)	13 815	2 615	1 885	530	200	11 200
Serbia - (RS)	12 690	320	190	25	105	12 370
Kosovo - (XK)	10 220	575	290	70	215	9 645
Iran - (IR)	9 660	3 920	3 315	405	200	5 740
Nigeria - (NG)	8 935	450	100	110	235	6 490
Sri Lanka - (LK)	8 365	1 465	1 195	155	110	4 905
Pakistan - (PK)	8 350	680	365	255	65	5 675
Turkey - (TR)	8 300	985	715	105	165	5 315
Armenia - (AM)	6 150	400	175	105	120	5 750
Georgia - (GE)	5 365	135	60	35	40	5 230
China - (CN)	5 090	805	570	165	70	4 285
Eritrea - (ER)	4 625	3 070	1 700	1 300	70	1 555
MK	4 535	60	35	5	20	4 470
Syria - (SY)	4 510	1 160	975	80	105	3 350
Bangladesh - (BD)	3 915	170	65	60	45	3 745
CD	3 765	695	530	90	70	3 070
Guinea - (GN)	3 760	920	580	270	70	2 840
Algeria - (DZ)	2 940	90	50	35	5	2 845
India - (IN)	2 720	50	15	15	15	2 675
Zimbabwe - (ZW)	2 660	795	545	240	10	1 865
Azerbaijan - (AZ)	2 220	330	200	75	55	1 890
Sudan - (SD)	2 170	730	610	90	30	1 440
Vietnam - (VN)	1 980	95	20	45	30	1 890
Stateless	1 800	580	340	135	105	1 220
Haiti - (HT)	1 645	220	110	40	65	1 430
BA	1 590	115	60	5	50	1 475
Mongolia - (MN)	1 560	45	15	10	15	1 520
<b>Other</b>	<b>37 275</b>	<b>7 025</b>	<b>3 465</b>	<b>2 270</b>	<b>1 290</b>	<b>30 250</b>

1) Countries selected here are those with the highest number of first instance decisions issued in 2010.

Notes: Kosovo – Kosovo / UNSCR 1244; BA – Bosnia and Herzegovina; CD – Congo, the Democratic Republic of the; MK – the former Yugoslav Republic of Macedonia; Syria – Syrian Arab Republic.

Source: Eurostat (online data code: [migr\\_asydcfst](#))

Source:  
EurostatData  
in focus  
5/2011, p. 11

# Recognition rates, by deciding countries 2010

Table 6a: First instance decisions by outcome across EU Members, 2010 (rounded figures)

	Total decisions	Total positive decisions	Refugee status	Subsidiary protection	Humanitarian reasons	Rejected
<b>EU-27</b>	222 105	55 095	27 045	20 400	7 645	167 010
Belgium	16 245	3 510	2 700	805	-	12 740
Bulgaria	515	140	20	120	-	375
Czech Republic	500	175	75	75	20	330
Denmark	3 280	1 345	660	520	170	1 935
Germany	45 310	10 445	7 755	545	2 145	34 865
Estonia	40	15	10	5	-	25
Ireland	1 600	25	25	5	-	1 575
Greece	3 455	105	60	20	30	3 350
Spain	2 785	610	245	350	15	2 175
France	37 620	5 115	4 095	1 020	-	32 505
Italy <sup>1)</sup>	11 325	4 305	1 615	1 465	1 225	7 015
Cyprus	2 440	425	30	370	25	2 015
Latvia	50	25	5	20	-	25
Lithuania	190	15	*	15	-	175
Luxembourg	475	70	55	15	-	405
Hungary	1 040	260	75	115	70	785
Malta	350	210	45	165	15	125
Netherlands	17 145	7 565	810	4 010	2 745	9 575
Austria	13 770	3 445	2 055	1 390	-	10 325
Poland	4 420	510	80	195	230	3 910
Portugal	130	55	5	50	-	75
Romania	425	70	40	30	0	355
Slovenia	115	25	20	*	-	95
Slovakia	295	90	5	55	30	205
Finland	4 260	1 595	165	1 240	190	2 665
Sweden	27 630	8 495	1 935	5 955	605	19 140
United Kingdom	26 690	6 440	4 445	1 850	140	20 250
Iceland	:	:	:	:	:	:
Liechtenstein	85	*	*	-	0	85
Norway	15 255	5 300	2 975	1 565	760	9 955
Switzerland	18 475	7 815	3 380	1 155	3 280	10 660

1) See country information notes.

'-' – not applicable

\*\* – represents 2 or fewer first instance decisions recorded in the reference period

Source: Eurostat (online data code: [migr\\_asydcfsta](#))

Source:  
EurostatData  
in focus  
5/2011, p. 10

# THANKS!

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